# Bloomingdale Public Library Bloomingdale, Illinois

Financial Report April 30, 2017

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#### **Independent Auditor's Report**

To the Members of the Library Board of Trustees Bloomingdale Public Library Bloomingdale, Illinois

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Bloomingdale Public Library, Illinois (the "Library"), as of and for the year ended April 30, 2017, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Bloomingdale Public Library, Illinois, as of April 30, 2017, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis (page 3-10), schedules of changes in net pension liability, employer contributions and funding progress (page 33-35), budgetary comparison information (page 36) and related note (page 37), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Library's basic financial statements. The supplementary information (pages 38-44) and other information (pages 45-46) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2017 supplementary information is fairly stated, in all material respects, in relation to the 2017 basic financial statements as a whole. We have also previously audited, in accordance with the auditing standards generally accepted in the United States of America, the Library's basic financial statements for the year ended April 30, 2016, which are not presented with the accompanying financial statements. In our report, dated September 14, 2016, we expressed unmodified opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information.

RSM US LLP

Chicago, Illinois August 9, 2017





# Management's Discussion and Analysis Year Ended April 30, 2017

The discussion and analysis of Bloomingdale Public Library's (the "Library") financial performance provides an overall review of the Library's financial activities for the year ended April 30, 2017. The management of the Library encourages readers to consider the information presented herein in conjunction with the financial statements to enhance their understanding of the Library's financial performance.

# **Financial Highlights**

- The assets and deferred outflows of the Library exceeded its liabilities and deferred inflows at the close of the fiscal year by \$4,449,236. Of this amount, \$965,986 may be used to meet the Library's ongoing obligations to citizens and creditors.
- In total, net position decreased by \$276,815. This represents a 5.9 percent decrease from 2016.
- General revenues were \$2,851,401 or 98.9 percent of all revenues. Program-specific revenues, in the form of charges for services, grants, and contributions, were \$32,640 or 1.1 percent of total revenues of \$2,884,041.

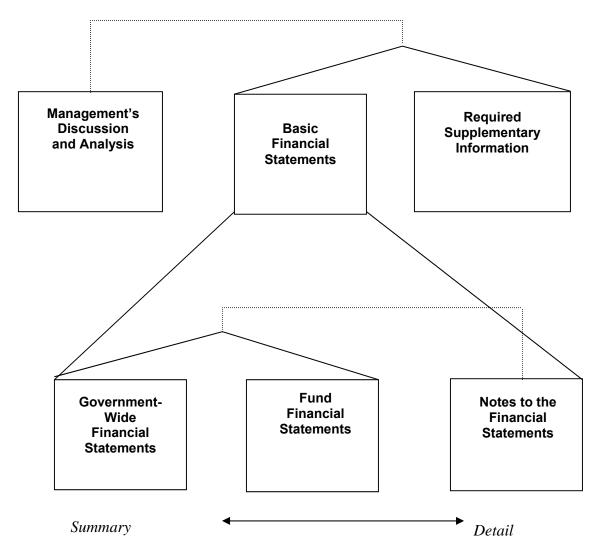
#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Library's basic financial statements. The basic financial statements are comprised of three components:

- Government-wide financial statements.
- Fund financial statements.
- Notes to the financial statements.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

Figure A-1
Organization of Bloomingdale Public Library's Annual Financial Report



This report also contains other supplementary information in addition to the basic financial statements.

# Management's Discussion and Analysis Year Ended April 30, 2017

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Library's finances in a manner similar to a private-sector business.

The statement of net position presents information on all Library assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The statement of activities presents information showing how the Library's net position changed during the fiscal year being reported. All changes in net position are reported when assets are earned and liabilities are incurred.

The government-wide financial statements present the Library functions that are principally supported by taxes and intergovernmental revenues (governmental activities). The Library has no business-type activities; that is, functions that are intended to recover all or a significant portion of their costs through user fees and charges. The Library's governmental activities include general library services, adult services and youth services.

#### Fund Financial Statements

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the Library funds are considered governmental funds (the Library maintains no proprietary funds or fiduciary funds).

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a Library's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Library maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances of the General Fund and Building Fund, both of which are considered to be major funds. Data from the other governmental fund is included in a single, aggregated presentation.

The Library adopts an annual budget for each of the funds listed above. A budgetary comparison statement has been provided for the General Fund and Building Fund to demonstrate compliance with this budget.

# Management's Discussion and Analysis Year Ended April 30, 2017

#### Notes to Basic Financial Statements

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Library's progress in funding its obligation to provide pension benefits to its employees.

# **Government-Wide Financial Analysis**

Net position. The Library's net position decreased by 5.9 percent compared to the prior year. At year-end,

total net position was \$4,449,236.

Table 1 Condensed Statement of Net Position								
		<u>2017</u>		<u>2016</u>				
Current and other assets	\$	5,045,463	\$	5,126,460				
Capital assets		3,447,750		3,542,786				
Total assets		8,493,213		8,669,246				
Deferred outflows								
of resources		433,134		517,966				
Liabilities, current		81,842		82,812				
Long-term liabilities		1,418,675		1,549,395				
Total liabilities		1,500,517		1,632,207				
Deferred inflows								
of resources		2,976,594		2,828,954				
Net position:								
Net investment in								
capital assets		3,447,750		3,542,786				
Restricted		35,500		35,500				
Unrestricted		965,986		1,147,765				
Total net position	\$	4,449,236	\$	4,726,051				

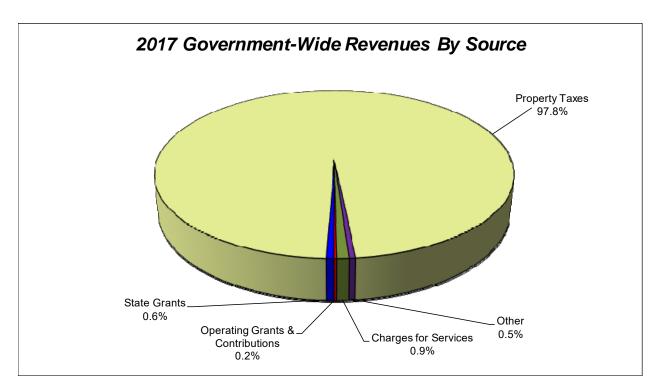
# Management's Discussion and Analysis Year Ended April 30, 2017

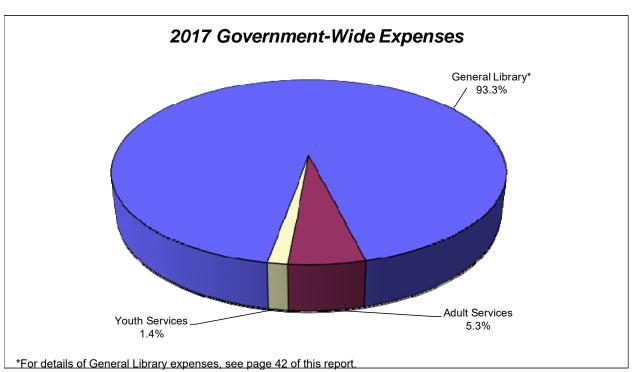
Table 2 Changes in Net Position				
		<u>2017</u>		<u>2016</u>
Revenues:	_			
Program revenues:				
Charges for services	\$	27,140	\$	25,511
Operating grants				
and contributions		5,500		8,483
General revenues:				
Taxes		2,818,584		2,758,824
State grants		16,993		-
Other		15,824		7,941
Total revenues		2,884,041		2,800,759
<b>F</b>				
Expenses:	-	2 049 442		2.096.244
General library Adult services		2,948,443		2,986,241
Youth services		166,780		163,139
		45,633		46,464 3,195,844
Total expenses  Change in net position		3,160,856		
•		(276,815) 4,726,051		(395,085) 5,121,136
Beginning Ending	•	4,449,236	\$	4,726,051
Enaing	Φ	4,449,230	φ	4,720,001

Changes in net position. The Library's total revenues were \$2.9 million. Taxes were 97.8 percent of the total or \$2.8 million. Real estate taxes increased by 2.1 percent over the prior year for a total increase of \$59,000.

The remaining \$65,000 came from fees charged for services, grants, contributions and miscellaneous sources, which is consistent with the prior year.

The total cost of all programs and services was \$3.2 million. The Library's expenses are predominantly related to providing library services to the residents of the Village of Bloomingdale (salary and benefits, administration, building maintenance and materials purchase costs, etc.).





# Management's Discussion and Analysis Year Ended April 30, 2017

#### Financial Analysis of the Library's Funds

As the Library completed the year, its governmental funds reported combined fund balances of \$2.1 million. Revenues for the Library's governmental funds were \$2.9 million, while total expenditures were \$3.0 million.

The General Fund experienced a current-year operating deficit after other financing uses of \$40,780. This deficit resulted in a year-end fund balance of \$1,697,759.

The fund balance in the Building Fund decreased by \$67,898 or 15 percent. This planned decrease is a result of total maintenance expenditures being greater than the amount transferred in from the General Fund. Fund balance is at projected levels at April 30, 2017.

#### **General Fund Budgetary Highlights**

While the Library's budget for the General Fund anticipated that expenditures would exceed revenues by \$146,404 before other financing sources (uses), the actual result for the year was \$109,220 surplus before transfer of \$150,000 as general library expenses came in below anticipated amounts.

# **Capital Assets**

By the end of 2017, the Library had invested \$8.5 million (before accumulated depreciation of \$5.0 million) in a broad range of capital assets, including buildings and improvements and equipment and furniture (computer, audio-visual, and furniture) (Table 3). (More detailed information about capital assets can be found in Note 3 to the financial statements.)

Depreciation expense for the year was \$341,192, while additions to buildings and improvements, and equipment and furniture, amounted to \$246,156.

Table 3 Capital Assets (net of depreciation)		
	2017	2016
Buildings and improvements Equipment and furniture	\$ 3,123,693 324,057	\$ 3,136,003 406,783
TOTAL	\$ 3,447,750	\$ 3,542,786

The additions included building renovations, computers, equipment and furniture.

# Management's Discussion and Analysis Year Ended April 30, 2017

# Factors Bearing on the Library's Future

The Library was aware of the following existing circumstances that could significantly affect its financial health in the future at April 30, 2017:

- The Library's ability to generate tax receipts is directly linked to the value of the property within the Village of Bloomingdale. Any adverse effect on property values will limit the ability of the Library to generate revenue.
- The Library maintains and updates a long-term capital plan with a schedule of anticipated future needs.

# **Requests for Information**

This financial report is designed to provide the Library's citizens, taxpayers, and creditors with a general overview of the Library's finances and to demonstrate the Library's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact Bloomingdale Public Library, 101 Fairfield Way, Bloomingdale, Illinois 60108.





# Statement of Net Position April 30, 2017

	Governmental Activities
Assets	
Current assets:	
Cash and investments	\$ 2,163,091
Property taxes receivable	2,848,240
Prepaid items	34,132
Total current assets	5,045,463
Noncurrent assets:	
Capital assets being depreciated, net	3,447,750
Total assets	8,493,213
Deferred outflows of resources:	
Pension actuarial adjustments	366,548
Deferred pension contributions	66,586
Total deferred outflows of resources	433,134
Total assets and deferred outflows of resources	\$ 8,926,347
Liabilities	
Current liabilities:	
Accounts payable	\$ 15,893
Accrued salaries and payroll taxes	65,949
Total current liabilities	81,842
Long-term liabilities:	
Other post-employment benefits obligation	54,539
Net pension liability	1,364,136
Total long-term liabilities	1,418,675
Total liabilities	1,500,517
Deferred inflows of resources:	
Deferred property taxes	2,848,240
Pension actuarial adjustments	128,354
Total deferred inflows of resources	2,976,594
Net position:	
Net investment in capital assets	3,447,750
Restricted for youth services	35,500
Unrestricted	965,986
Total net position	4,449,236
Total liabilities, deferred inflows of resources, and net position	\$ 8,926,347

# Statement of Activities Year Ended April 30, 2017

						Net (Expense), Revenue and
						Changes in
			Program	Reve	enues	Net Assets
					perating)	
			narges for		rants and	Governmental
Functions/Programs	Expenses		Services	Co	ntributions	Activities
Governmental activities:						
Library services:						
General library	\$ 2,948,443	\$	27,140	\$	5,500	\$ (2,915,803)
Adult services	166,780		-		-	(166,780)
Youth services	45,633		-		-	(45,633)
Total governmental activities	\$ 3,160,856	\$	27,140	\$	5,500	(3,128,216)
General revenues: Taxes:						
Property taxes, levied	for general purpo	oses				2,814,081
Replacement taxes						4,503
Grants and contributions	s not restricted to	spec	cific prograr	ns		16,993
Interest						15,624
Other						200
Total general revenu	ies					2,851,401
Net position:	Change in net	posit	ion			(276,815)
May 1, 2016						4,726,051
April 30, 2017						\$ 4,449,236



**Bloomingdale Public Library** 

Balance Sheet Governmental Funds April 30, 2017

	General Fund	Building Fund	Nonmajor vernmental Fund	G	Total overnmental Funds
Assets					
Cash and investments Property taxes receivable Prepaid items	\$ 1,745,469 2,848,240 34,132	\$ 382,122 - -	\$ 35,500 - -	\$	2,163,091 2,848,240 34,132
Total assets	\$ 4,627,841	\$ 382,122	\$ 35,500	\$	5,045,463
Liabilities					
Liabilities:					
Accounts payable Accrued salaries and payroll taxes	\$ 15,893 65,949	\$ -	\$ -	\$	15,893 65,949
Total liabilities	81,842	-	-		81,842
Deferred inflows of resources: Deferred property taxes	2,848,240	<u>-</u>	<u>-</u>		2,848,240
Fund balances: Nonspendable:					
Permanent fund principal	-	-	35,500		35,500
Prepaid items	34,132	-	-		34,132
Assigned for capital projects	-	382,122	-		382,122
Unassigned	 1,663,627	-	-		1,663,627
Total fund balances	 1,697,759	382,122	35,500		2,115,381
Total liabilities, deferred inflows of resources					
and fund balances	\$ 4,627,841	\$ 382,122	\$ 35,500	\$	5,045,463

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position April 30, 2017

Total fund balance—governmental funds	\$ 2,115,381
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	3,447,750
Net pension liability does not require the use of current financial resources and therefore is not reported in the funds.	(1,364,136)
Deferred outflows of resources resulting from changes in pension actuarial assumptions are not considered to represent a financial resource and, therefore, are not recorded in the funds.	433,134
Deferred inflows of resources resulting from changes in pension actuarial assumptions are not considered to represent a financial resource and, therefore, are not recorded in the funds.	(128,354)
Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds:  Other post-employment benefits obligation	(54,539)
Net position of governmental activities	\$ 4,449,236

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended April 30, 2017

•					١	Nonmajor		Total
		General		Building	Go	vernmental	G	overnmental
		Fund		Fund		Fund		Funds
Revenues:								
Property taxes	\$	2,814,081	\$	-	\$	-	\$	2,814,081
Intergovernmental:								
Grants		16,993		-		-		16,993
Replacement taxes		4,503		-		-		4,503
Co-sponsored projects		5,500		-		-		5,500
Fines and fees		24,142		-		-		24,142
Charges for services		3,148		-		-		3,148
Interest		15,482		-		142		15,624
Other		50		-		-		50
Total revenues		2,883,899		-		142		2,884,041
Expenditures:								
Current:								
General library		2,562,408		217,898		-		2,780,306
Adult services		166,780		· -		_		166,780
Youth services		45,491		_		142		45,633
Total expenditures		2,774,679		217,898		142		2,992,719
Excess (deficiency) of revenues								
over (under) expenditures		109,220		(217,898)		_		(108,678)
(		,		, , , , , , ,				( , )
Other financing sources (uses):								
Transfers in		-		150,000		-		150,000
Transfers out		(150,000)		-		-		(150,000)
Total other financing		,						
sources (uses)		(150,000)		150,000		-		
Net change in fund balances		(40,780)		(67,898)		_		(108,678)
ייים פיים אוויים אוויים אוויים פיים אוויים פיים אוויים אוויים אוויים אוויים אוויים אוויים אוויים אוויים אוויים		(12,1.00)		(==,000)				( , - , - ,
Fund balances:								
May 1, 2016		1,738,539		450,020	_	35,500		2,224,059
April 20, 2017	¢	1 607 750	¢	202 122	œ.	35 500	¢	2 115 201
April 30, 2017	\$	1,697,759	\$	382,122	\$	35,500	\$	2,115,381

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities Year Ended April 30, 2017

Net change in fund balances—total governmental funds	\$ (108,678)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures paid while governmental activities report depreciation expense to allocate those expenditures over the lives of the assets. This is the amount by which depreciation exceeds capital outlays in the current period:	
Capital outlays	246,156
Depreciation expense	(341,192)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:	
Decrease in net pension liability	143,520
Decrease in pension deferred outflows	(84,833)
Increase in pension deferred inflows	(118,988)
Increase in other post-employment benefits obligation	(12,800)
Change in net position of governmental activities	\$ (276,815)

#### **Notes to Basic Financial Statements**

# Note 1. Summary of Significant Accounting Policies

The Bloomingdale Public Library provides library services to the residents of the Village of Bloomingdale, Illinois. The Library is governed by a seven-member board which is elected by the public.

The accounting policies of the Bloomingdale Public Library conform to accounting principles generally accepted in the United States of America as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant accounting policies:

# Financial Reporting Entity

As defined by generally accepted accounting principles established by GASB, the financial reporting entity consists of the primary government, as well as component units, which are legally separate organizations for which elected officials of the primary government are financially accountable. Financial accountability is defined as:

- (1) Appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government; or
- (2) Fiscal dependency on the primary government.

Based upon the application criteria, no component units have been identified that should be included within the reporting entity.

#### Government-Wide and Fund Financial Statements

**Government-Wide Financial Statements:** The government-wide statement of net position and statement of activities report the overall financial activity of the Library. Eliminations have been made to minimize the double counting of internal activities of the Library. The financial activities of the Library consist of governmental activities, which are primarily supported by taxes and intergovernmental revenues.

The statement of net position presents the Library's non-fiduciary assets and liabilities with the difference reported in three categories:

**Net investment in capital assets** consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds and other debt that is attributable to the acquisition, construction, or improvement of those assets.

**Restricted net positions** result when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** consists of net positions that do not meet the criteria of the two preceding categories.

When both restricted and unrestricted resources are available for use, it is the Library's policy to use restricted resources first to finance qualifying activities, then unrestricted resources as they are needed.

#### **Notes to Basic Financial Statements**

# Note 1. Summary of Significant Accounting Policies (Continued)

#### Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function (i.e., library services) are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs (including fines and fees), and (b) grants and contributions that are restricted to meeting the operational requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:** Separate financial statements are provided for governmental funds. The fund financial statements provide information about the Library's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The Library has the following major governmental funds - General Fund and Building Fund. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The Library administers the following major governmental funds:

The **General Fund** is the Library's primary operating fund. It accounts for all financial resources of the Library, except those required to be accounted for in another fund.

The **Building Fund** is used to account for the resources to be used for the acquisition, construction, and major maintenance of capital facilities.

# Measurement Focus and Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flow takes place. Nonexchange transactions, in which the Library gives (or receives) value without directly receiving (or giving) equal value in exchange, include various taxes, state-shared revenues and various state, federal and local grants. On an accrual basis, revenues from taxes are recognized when the Library has a legal claim to the resources. Grants, entitlements, state-shared revenues and similar items are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Library considers revenues to be available if they are collected within 60 days of the end of the current fiscal year.

Significant revenue sources which are susceptible to accrual include property taxes, other taxes, grants, charges for services, and interest. All other revenue sources are considered to be measurable and available only when cash is received.

Expenditures generally are recorded when the liability is incurred, as under accrual accounting. However, compensated absences are recorded only when payment is due (upon employee retirement or termination). General capital asset acquisitions are reported as expenditures in governmental funds.

#### **Notes to Basic Financial Statements**

# Note 1. Summary of Significant Accounting Policies (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

#### Investments

Investments are stated at fair value based on quoted market prices unless otherwise specified in Note 2, Cash and Investments.

#### **Property Taxes**

Property taxes receivable represents the 2016 property tax levy and were recognized as a receivable at the time they were levied. The 2016 tax levy was passed by the Board in May 2017, and attached as an enforceable lien on the property as of the preceding January 1. The taxes become due and collectible in June and September 2017, and are collected by the County Collector, who in turn remits to the Library its respective share. The Library receives the remittances from the County Treasurer approximately one month after collection. Since the 2016 tax levy is intended to finance the expenditures for the year ending April 30, 2018, the entire 2016 tax levy has been reflected as a deferred inflow of resources as of April 30, 2017. The 2015 property tax levy, together with any prior levy year collections, has been recognized as revenue for the year ended April 30, 2017.

The Library's 2016 corporate property tax rate per \$100 of assessed valuation was 0.3511.

#### **Interfund Transfers**

Interfund transfers represent flows of assets (such as cash or goods) without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and as other financing sources in the funds receiving transfers.

#### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses.

#### **Capital Assets**

Capital assets are recorded at historical cost and depreciated over their estimated useful lives (excluding salvage value). Donated capital assets are recorded at their estimated fair value at the date of donation. Estimated useful life is management's estimate of how long the asset is expected to meet service demands. Straight-line depreciation is used based on the following estimated useful lives:

Buildings and improvements 20 - 40 years Equipment and furniture 3 - 20 years

The Library capitalizes all assets with a cost over \$1,000 and a useful life greater than 1 year.

#### **Notes to Basic Financial Statements**

#### Note 1. Summary of Significant Accounting Policies (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

#### Deferred Inflows of Resources and Deferred Outflows of Resources

The Library reports deferred inflows of resources and deferred outflows of resources in its financial statements. Deferred inflows of resources are the acquisition of net position or fund balance that is applicable to future reporting periods. Property taxes that are received or recorded as receivables prior to the period the levy is intended to finance are recorded as deferred inflows of resources on both fund financial statements and government-wide financial statements. Potential grant revenue is recorded as deferred inflows of resources on the fund financial statements when it has not yet met both the "measurable" and "available" criteria for recognition in the current period.

Deferred outflows of resources are the consumption of net position that is applicable to future reporting periods. The net difference between projected and actual earnings on pension plan investments and changes in proportion and differences between employer contributions and proportionate share of contributions are reported as deferred outflows or inflows of resources on the government-wide financial statements. The Library's pension payments made subsequent to the pension liability measurement date are also considered to be deferred outflows of resources on the government-wide financial statements.

#### **Compensated Absences**

It is the Library's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the Library does not have a policy to pay any amounts when employees separate service from the Library. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignation or retirement. The General Fund is used to liquidate these liabilities.

#### **Fund Balances**

Within the governmental fund types, the Library's fund balances are reported in one of the following classifications:

**Nonspendable** – includes amounts that cannot be spent because they are either: a) not in spendable form; or b) legally or contractually required to be maintained intact.

**Restricted** – includes amounts that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

**Committed** – includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Library's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Library removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Library's highest level of decision-making authority rests with the Library's Board of Trustees. The Library passes formal resolutions to commit its fund balances.

#### **Notes to Basic Financial Statements**

# Note 1. Summary of Significant Accounting Policies (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

#### **Fund Balances (Continued)**

Assigned – includes amounts that are constrained by the Library's *intent* to be used for specific purposes, but that are neither restricted nor committed. Intent is expressed by: a) the Library's Board of Trustees itself; or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Library's Board of Trustees has not delegated authority to any other body or official to assign amounts for a specific purpose within the General Fund. Within the other governmental fund types (special revenue, debt service, capital projects) resources are assigned in accordance with the established fund purpose and approved budget/appropriation. Residual fund balances in these fund types that are not restricted or committed are reported as assigned.

**Unassigned** – includes the residual fund balance that has not been restricted, committed, or assigned within the general fund and unassigned deficit fund balances of other governmental funds.

It is the Library's policy to consider restricted resources to have been spent first when an expenditure is incurred for which both restricted and unrestricted (i.e., committed, assigned or unassigned fund balances) are available, followed by committed and then assigned fund balances. Unassigned amounts are used only after the other resources have been used.

The General Fund includes the Working Cash stabilization account. Under the State of Illinois Municipal Code (Municipal Code), the Library is authorized to incur indebtedness and issue bonds and to levy a tax annually on all taxable property of the Library in order to enable the Library to have in its treasury at all time sufficient money to meet demands thereon. These funds may be lent to other Library governmental funds in need, but may only be expended for other purposes upon the passage of a resolution by the Board of Trustee to abolish or abate the fund. As of April 30, 2017, the Library had working cash stabilization fund balances of \$106,095 that have been classified as unassigned fund balances in the General Fund.

# **Accounting Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures/expenses during the period. Actual results could differ from these estimates.

#### **Notes to Basic Financial Statements**

#### Note 2. Cash and Investments

#### **Deposits**

State statutes authorize the Library to make deposits in interest bearing depository accounts in federally insured and/or state chartered banks, savings and loan associations, and credit unions. As of April 30, 2017, the Library had deposits with federally insured financial institutions of \$85,067 with bank balances totaling \$95,661.

Custodial Credit Risk – Deposits. In the case of deposits, this is the risk that in the event of bank failure, the Library's deposits may not be returned to it. As of April 30, 2017, none of the Library's bank balance of \$95,661 was exposed to custodial credit risk.

#### Investments

The Library adopted GASB Statement No. 72, *Fair Value Measurement and Application*, for the year ended April 30, 2017. In accordance with this statement the Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles.

The Library's investments are measured at the net asset value (NAV) per share, and the valuation method is as follows:

			Redemption	
	Fair	Unfunded	Frequency	Redemption
Investment Type	Value	Commitments	(If Currently Eligible)	Notice Period
Illinois Funds	\$ 1,034,830	N/A	Daily	One Day
Illinois Metropolitan Investment Fund -				
Convenience Fund	1,043,194	N/A	Daily	One Day
	¢ 2 079 024			
	\$ 2,078,024	=		

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, is not registered with the SEC but operates as a 2a7-like pool and thus reports all investments at amortized cost rather than market value. The Illinois Treasurer's investment policies are governed by State statue. In addition, the Treasurer's Office has adopted its own investment practices that supplement the statutory requirements. The fair value of the position in the Pool is the same as the value of the Pool shares.

Illinois Metropolitan Investment Fund (IMET) is a not-for-profit investment fund formed pursuant to the Illinois Municipal Code and managed by a Board of Trustees elected from the participating members. IMET is not registered with the SEC as an investment company.

*Interest Rate Risk.* The Library's investment policy limits the Library's investment portfolio to maturities of no more than 5 years. None of the Library's investments are subject to interest rate risk.

Credit Risk. State statute allows the Library to invest in direct obligations of, or obligations guaranteed by, the United States Treasury or agencies of the United States, and short-term obligations of corporations organized in the United States with assets exceeding \$500,000,000. The Library is also authorized to invest in the Illinois Funds and IMET. The Illinois Funds were rated AAAm by Standard and Poor's. The IMET Convenience Fund is not rated. The Library's investment policy does not address credit risk.

#### **Notes to Basic Financial Statements**

# Note 2. Cash and Investments (Continued)

# **Investments (Continued)**

Concentration of Credit Risk. This is the risk of loss attributable to the magnitude of investment in any one single issuer. The Library's investment policy does not restrict the amount of investments in any one issuer. All of the Library's investments are in Illinois Funds and IMET.

Custodial Credit Risk – Investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Illinois Funds and IMET held by the Library are not subject to custodial credit risk.

# Note 3. Capital Assets

A summary of changes in capital assets for governmental activities of the Library for the year ended April 30, 2017, is as follows:

	Balance May 1, 2016	Additions	Retirements	Balance April 30, 2017		
Governmental activities: Buildings and improvements Equipment and furniture	\$ 6,692,469 1,743,774	\$ 212,606 33,550	\$ - 186.361	\$ 6,905,075 1,590,963		
Total capital assets	8,436,243	246,156	186,361	8,496,038		
Less accumulated depreciation: Buildings and improvements Equipment and furniture	(3,556,466) (1,336,991)	(224,916) (116,276)	- (186,361)	(3,781,382) (1,266,906)		
Total accumulated depreciation	(4,893,457)	(341,192)	(186,361)	(5,048,288)		
Governmental activities: Capital assets, net	\$ 3,542,786	\$ (95,036)	\$ -	\$ 3,447,750		

The entire balance of depreciation expense was charged to the general library program.

#### Note 4. Changes in Compensated Absences

A summary of transactions of the Library for the year ended April 30, 2017, is as follows:

Balance, May 1, 2016:	\$ -
Compensated absences earned	93,342
Compensated absences paid	(93,342)
Balance, April 30, 2017	\$ 

#### **Notes to Basic Financial Statements**

#### Note 5. Defined Benefit Pension Plan

#### **Plan Description**

The Library's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The Library's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at <a href="https://www.imrf.org">www.imrf.org</a>.

#### **Benefits Provided**

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2 percent for each year of service credit after 15 years to a maximum of 75 percent of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3 percent of the original amount on January 1 every year after retirement.

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3 percent of the final rate of earnings for the first 15 years of service credit, plus 2 percent for each year of service credit after 15 years to a maximum of 75 percent of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3 percent of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### **Employees Covered by Benefit Terms**

As of December 31, 2016, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	23
Inactive Plan Members entitled to but not yet receiving benefits	54
Active Plan Members	46
Total	123

#### **Notes to Basic Financial Statements**

#### Note 5. Defined Benefit Pension Plan (Continued)

#### **Contributions**

As set by statute, the Library's Regular Plan Members are required to contribute 4.5 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The Library's annual contribution rate for calendar years 2017 and 2016 were 12.84 and 13.31 percent, respectively. For the fiscal year ended April 30, 2017, the Library contributed \$196,812 to the plan. The Library also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

# **Net Pension Liability**

The Library's net pension liability was measured as of December 31, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The following are the methods and assumptions used to determine total pension liability at December 31, 2016:

- The Actuarial Cost Method used was Entry Age Normal.
- The Asset Valuation Method used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75 percent.
- Salary Increases were expected to be 3.75 percent to 14.50 percent, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50 percent.
- Projected Retirement Age was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from the years 2011 to 2013.
- The IMRF-specific rates for Mortality (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For Disabled Retirees, an IMRF-specific mortality table was used with fully generational
  projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the
  RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for
  non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

# Note 5. Defined Benefit Pension Plan (Continued)

#### **Actuarial Assumptions (Continued)**

• The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2016:

	Portfolio Target	Long-Term Expected
Asset Class	Percentage	Real Rate of Return
Domestic Equity	38%	6.85%
International Equity	17%	6.75%
Fixed Income	27%	3.00%
Real Estate	8%	5.75%
Alternative Investments	9%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

#### **Discount Rate**

A Single Discount Rate of 7.50 percent was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50 percent, the municipal bond rate is 3.78 percent, and the resulting single discount rate is 7.50 percent.

Note 5. Defined Benefit Pension Plan (Continued)

# **Changes in the Net Pension Liability**

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)		Net Pension Liability (a)-(b)	
Balances at December 31, 2015	\$ 9,214,532	\$	7,706,876	\$	1,507,656
Changes for the year:	 		.,,		1,001,000
Service cost	159,244		-		159,244
Interest on the total pension liability	683,832		-		683,832
Differences between expected and actual					
experience of the total pension liability	(122,912)		-		(122,912)
Changes of assumptions	(37,350)		-		(37,350)
Contributions - employer	-		199,901		(199,901)
Contributions - employees	-		67,582		(67,582)
Net investment income	-		540,600		(540,600)
Benefit payments, including refunds					
of employee contributions	(279,542)		(279,542)		-
Other (net transfer)	-		18,251		(18,251)
Net changes	403,272		546,792		(143,520)
Balances at December 31, 2016	\$ 9,617,804	\$	8,253,668	\$	1,364,136

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50 percent as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1 percent lower or 1 percent higher:

		Current				
	1'	1% Decrease Discount Rate			1% Increase	
		6.50%		7.50%		8.50%
Employer's proportionate share of the	· <u> </u>					
net pension liability	\$	2,712,199	\$	1,364,136	\$	272,986

# Note 5. Defined Benefit Pension Plan (Continued)

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2017, the Library recognized pension expense of \$258,874. At April 30, 2017, the Library reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Deferred Inflo			erred Inflows
	of Resources		of	Resources
Differences between expected and actual experience	\$	-	\$	99,947
Changes of assumptions		12,836		28,407
Net difference between projected and actual earnings				
on pension plan investments		353,712		-
Employer contributions subsequent to the				
measurement date		66,586		
Total deferred amounts to be recognized in				
pension expense in future periods	\$	433,134	\$	128,354

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

# Year ending April 30:

Total pension deferred amounts	\$ 304,780
2021	759
2020	77,675
2019	79,880
2018	\$ 146,466

# Note 6. Post-Employment Healthcare Plan

Plan Description. Bloomingdale Public Library (Library) allows for retiree paid medical (including prescription drugs) coverage for eligible retirees. The current eligibility criteria for retirees is that employees must have accrued 8 years of service credit and be at least age 55 or the employee must be totally and permanently disabled. Spouses and dependents of employees are eligible to continue healthcare coverage provided they were enrolled in the plan at the time of retirement. This is a single-employer plan which is not accounted for as a trust fund and an irrevocable trust has not been established. The Library does not issue a plan financial report.

Funding Policy. The required contribution is based on projected pay-as-you-go financing requirements. Retirees receive coverage under the Library's health plan with the retiree paid contribution set at the existing Library Plan premium rate for HMO. The Library made no contributions to the plan during the year ended April 30, 2017.

# Note 6. Post-Employment Healthcare Plan (Continued)

Annual OPEB Cost and Net OPEB Obligation. The Library's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of 30 years. The following table shows the components of the Library's annual OPEB cost for the year ended April 30, 2017, the amount actually contributed to the plan, and changes in the Library's net OPEB obligation to the plan:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution Annual OPEB cost (expense)	\$ 12,523 1,670 (1,393) 12,800
Contributions made	
Increase in net OPEB obligation Net OPEB obligation, beginning of year	12,800 41,739
Net OPEB obligation, end of year	\$ 54,539

The Library's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the two preceding years were as follows:

Voor Ending	Annual Percentage of Annual Year Ending OPEB Cost OPEB Cost Contributed		Net OPEB Obligation		
Teal Ending	OPED Cost	OFED Cost Continuated		bligation	
April 30, 2017 April 30, 2016 April 30, 2015	\$ 12,800 12,716 5.662	0.0% 0.0% 43.0%	\$	54,539 41,739 29.022	

The Library has reported the net OPEB obligation of \$54,539 in the statement of net position. Payments to liquidate the liability have typically been made by the General Fund.

Funded Status and Funding Progress. As of April 30, 2016, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$137,715, and the actuarial value of assets was \$0, resulting in an unfunded actuarial liability (UAAL) of \$137,715. The covered payroll (annual payroll of active employees covered by the plan) was \$928,547 and the ratio of UAAL to covered payroll 14.83 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about the future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

### Note 6. Post-Employment Healthcare Plan (Continued)

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The retiree healthcare valuation was based on the entry age normal cost method, for the April 30, 2016, valuation. Under this method, each participant's projected benefits are assumed to be funded by annual installments, equal to a level percentage of compensation, payable from date of participation to assumed date of retirement. The total normal cost is the sum of the current year's annual installment determined for all active participants. The actuarial accrued liability is the excess value of the present value of future benefits for all participants (both active and retired) over the present value of future normal costs. The actuarial assumptions included a 4.0 percent discount rate, price inflation of 3.0 percent, wage inflation of 4.0 percent, and annual healthcare cost trend rate of 4.50 percent to 8.50 percent. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at April 30, 2017, was 30 years.

The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

### Note 7. Risk Management

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction to assets; errors and omissions; injuries to employees; and natural disasters. The Library carries commercial insurance for its workers' compensation, general liability and property coverages. Settled claims have not exceeded insurance coverage during any of the past three years.

For its employee medical insurance, the Library, through the Village of Bloomingdale, is a member of the Intergovernmental Personal Benefit Cooperative (IPBC), which is a public entity risk pool established by certain units of local government in Illinois to administer some or all of the personnel benefit programs offered by the members to their officers and employees and to the officers and employees of certain other quasi-governmental and nonprofit public service entities. IPBC acts as a public entity risk pool to receive, process, and pay such claims as may come within the benefit program of each member. All units participating in the IPBC pool their risks and funds and share in the cost of losses or surpluses.

Management consists of a Board of Directors comprised of one appointed representative from each member. In addition, there is an Executive Committee comprised of a Chairman, a Vice Chairman, Treasurer, and the Chairs of two standing committees. The Village does not exercise any control over the activities of IPBC beyond its representation on the Board of Directors.

IPBC offers a PPO, HMO and life insurance plan for its members. The Library, however, only participates through the Village in the HMO and life insurance plan. For the HMO, the members pay in premiums of 115 percent of expected claims. The cooperative agreement provides that the IPBC HMO plan will be self-sustaining through member premiums.

The Village, along with IPBC's other members, has a contractual obligation to fund any deficit of IPBC attributable to a membership year during which it was a member. Supplemental contributions may be required to fund these deficits.

The Library provides commercial insurance for dental and vision. Employees are required to pay the full premium for these coverages.

#### **Notes to Basic Financial Statements**

#### Note 8. Deferred Compensation Plan

The Library offers its employees a deferred compensation plan, through the Village of Bloomingdale, created in accordance with Internal Revenue Code Section 457. The plan, available to all Library and Village employees, permits them to defer a portion of their salary until future years. Employee contributions accumulate on a tax deferred basis until the employee withdraws the funds. There were no contributions made to the plan by the Library for the year ended April 30, 2017.

#### Note 9. Other Financial Disclosures (FFS Level Only)

Interfund transfers for the year ended April 30, 2017, were as follows:

<u>Fund</u>	Transfer In	Transfer Out			
General Fund Building Fund	\$ - 150,000	\$	150,000		
	\$ 150,000	\$	150,000		

Interfund transfers are used to fund the acquisition, construction and major maintenance of capital facilities.

#### Note 10. Pronouncements Issued But Not Yet Adopted

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The objective of this statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits (OPEB)) included in the general purpose external financial reports of state and local government OPEB plans for making decisions and assessing accountability. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2018, financial statements.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Other Than Pension Plans. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits (OPEB)). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2019, financial statements.

GASB Statement No. 80, *Blending Requirements for Certain Component Units*. The objective of this Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2018, financial statements.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2018, financial statements.

#### **Notes to Basic Financial Statements**

#### Note 10. Pronouncements Issued But Not Yet Adopted (Continued)

GASB Statement No. 82, *Pension Issues*. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2018, financial statements.

GASB Statement No. 83, Certain Asset Retirement Obligations. The objective of this Statement is to address accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the Guidance in this Statement. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2020, financial statements.

GASB Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2020, financial statements.

GASB Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues relating to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2019, financial statements.

GASB Statement No. 86, Certain Debt Extinguishment Issues. The objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources (resources other than the proceeds of refunding debt) are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to the financial statements for debt that is defeased in substance. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2019, financial statements.

GASB Statement No. 87, *Leases*. The objective of this Statement is to improve accounting and financial reporting for leases by governments. This Statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Library has not yet determined the impact of this Statement. It is required to be adopted with the April 30, 2021, financial statements.



# Schedule of Changes in the Net Pension Liability, Total Pension Liability, and Related Ratios – Illinois Municipal Retirement Fund (IMRF)

Calendar Year Ended December 31		2016		2015
Total pension liability:	Φ.	450.044	Φ	450 504
Service cost	\$	159,244	\$	156,564
Interest on the total pension liability		683,832		645,276
Differences between expected and actual experience		(400.040)		(40.000)
of the total pension liability		(122,912)		(12,266)
Changes of assumptions		(37,350)		24,354
Benefit payments, including refunds of employee contributions		(279,542)		(272,560)
Net change in total pension liability		403,272		541,368
Total pension liability - beginning		9,214,532		8,673,164
Total pension liability - ending (A)	\$	9,617,804	\$	9,214,532
Total perision liability - ending (A)	Ψ	9,017,004	Ψ	9,214,332
Plan fiduciary net position:				
Contributions - employer	\$	199,901	\$	194,185
Contributions - employees		67,582		67,077
Net investment income		540,600		38,701
Benefit payments, including refunds of employee contributions		(279,542)		(272,560)
Other (net transfer)		18,251		(66,317)
Net change in plan fiduciary net position		546,792		(38,914)
Plan fiduciary net position - beginning		7,706,876		7,745,790
Flatt fludiciary flet position - beginning		7,700,070		7,743,790
Plan fiduciary net position - ending (B)	\$	8,253,668	\$	7,706,876
N. ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) (	•	1 004 100	•	4 507 050
Net pension liability (asset) - ending (A) - (B)		1,364,136	\$	1,507,656
Plan fiduciary net position as a percentage				
of the total pension liability		85.82%		83.64%
Covered employee payroll	\$	1,485,245	\$	1,475,884
Net pencien lightlity as a persentage		04.050/		100 150/
Net pension liability as a percentage of covered employee payroll		91.85%		102.15%

This Schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

# Schedule of Employer Contributions - IMRF

Calendar Year Ended December 31,	D	Actuarially Determined Ontribution	С	Actual ontribution	_	Contribution Deficiency (Excess)		Deficiency Employee			Actual Contribution as a Percentage of Covered Employee Payroll
2016	\$	197,686 <b>*</b>	\$	199,901	\$	2,215	\$	1,485,245	13.46%		
2015	\$	193,371	\$	194,185	\$	814	\$	1,475,884	13.16%		

<sup>\*</sup> Actuarially Determined Contribution was estimated based on a contribution rate of 13.31% and covered payroll of \$1,501,822.

This Schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

#### **Notes to Schedule of Contributions**

### **Valuation Date**

Notes Actuarially determined contribution rates are calculated as of December

31 each year, which is 12 months prior to the beginning of the fiscal year

in which contributions are reported.

#### Methods and Assumptions Used to Determine 2016 Contribution Rate\*

Actuarial Cost Method: Aggregate entry age = normal Level percentage of payroll, closed

Remaining Amortization Period: 27-year closed period until remaining period reaches 15 years (then 15-

year rolling period).

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.50%

Price Inflation: 2.75%, approximate; no explicit price inflation assumption is used in this

valuation.

Salary Increases: 3.75% to 14.50%, including inflation

Investment Rate of Return: 7.50%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility

condition; last updated for the 2014 valuation pursuant to an experience

study of the period 2011 to 2013.

Mortality: IMRF used specific mortality tables with fully generational projection scale

MP-2014 (base year 2012). The IMRF specific rates were developed for non-disabled retirees using the RP-2014 Blue Collar Health Annuitant Mortality Table, RP-2014 Disabled Retirees Mortality Table for disabled retirees, and the RP-2014 Employee Mortality Table for active employees

all with adjustments to match current IMRF experience.

Other Information:

Notes: There were no benefit changes during the year.

<sup>\*</sup>Based on Valuation Assumptions used in the December 31, 2014, actuarial valuation; note two-year lag between valuation and rate setting.

# Required Supplementary Information Schedule of Funding Progress

# Post-Retirement Healthcare Plan

Actuarial Valuation Date	-	Actuarial Value of Assets (a)	,	Actuarial Accrued Liability (AAL) Intry Age (b)	l	Unfunded AAL (b-a)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)	Э
4/30/16 5/1/13 5/1/10	\$	- - -	\$	137,715 51,910 39,581	\$	137,715 51,910 39,581	- - -	%	\$ 928,547 814,801 839,744	14.83 6.37 4.71	%

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Year Ended April 30, 2017

Year Ended April 30, 2017					
	Original				
	and Final				
	Budget		Actual	,	Variance
Revenues:					
Property taxes	\$ 2,791,398	\$	2,814,081	\$	22,683
Intergovernmental:					
Grants	16,972		16,993		21
Replacement taxes	2,500		4,503		2,003
Co-sponsored projects	5,500		5,500		-
Fines and fees	19,000		24,142		5,142
Charges for services	5,000		3,148		(1,852)
Donations	2,000		-		(2,000)
Interest	10,200		15,482		5,282
Other	4,150		50		(4,100)
Total revenues	2,856,720		2,883,899		27,179
Expenditures:					
Current:					
General library	2,764,199		2,562,408		201,791
Adult services	185,375		166,780		18,595
Youth services	53,550		45,491		8,059
Total expenditures	3,003,124		2,774,679		228,445
Excess (deficiency) of revenues					
over (under) expenditures	(146,404)		109,220		255,624
Other financing uses:					
Transfers out	 (150,000)		(150,000)		-
Net change in fund balance	\$ (296,404)	=	(40,780)	\$	255,624
Fund balance:					
May 1, 2016			1,738,539	_	
April 30, 2017		\$	1,697,759	=	

See note to required supplementary information.

## **Note to Required Supplementary Information**

## Note 1. Budgetary Basis of Accounting

#### **Budgets and Budgetary Information**

The Library follows these procedures in establishing the budgetary data reflected in the financial statements:

- a) The Library Director submits to the Library Board of Trustees a proposed operating budget resolution, which serves as a budget, for the fiscal year commencing the following May 1. The operating budget resolution includes proposed expenditures and the means of financing them.
- b) Public hearings are conducted by the Village of Bloomingdale, Illinois, to obtain taxpayer comments.
- c) Subsequently, the budget is legally enacted through passage of an ordinance.
- d) Formal budgetary integration is employed as a management control device during the year for the general, special revenue and capital projects funds.
- e) Budgets for the general, special revenue and the capital projects funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- f) Budgetary authority lapses at year-end.
- g) State law requires that "expenditures be made in conformity with appropriation/budget." As under the Budget Act, transfers between line items and departments may be made by administrative action. Amounts to be transferred between funds would require Library Board approval. Legal budgetary control is maintained at fund level.
- h) Budgeted amounts are as originally adopted.



Combining Balance Sheet General Fund April 30, 2017

Assets		General Account	Working Cash Account	Total General Fund
Cash and cash equivalents Property taxes receivable Prepaid items	\$	1,639,374 2,848,240 34,132	\$ 106,095 - -	\$ 1,745,469 2,848,240 34,132
Total assets	\$	4,521,746	\$ 106,095	\$ 4,627,841
Liabilities				
Liabilities: Accounts payable Accrued salaries and payroll taxes Total liabilities	\$	15,893 65,949 81,842	\$ - - -	\$ 15,893 65,949 81,842
Deferred inflows of resources: Deferred property taxes		2,848,240	-	2,848,240
Fund balance: Nonspendable: Prepaid items Unassigned Total fund balance	_	34,132 1,557,532 1,591,664	- 106,095 106,095	34,132 1,663,627 1,697,759
Total liabilities, deferred inflows of resources and fund balance	\$	4,521,746	\$ 106,095	\$ 4,627,841

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance General Fund Year Ended April 30, 2017

	General Account	Working Cash Account	Total General Fund
Revenues:			
Property taxes	\$ 2,814,081	\$ -	\$ 2,814,081
Intergovernmental:			
Grants	16,993	-	16,993
Replacement taxes	4,503	-	4,503
Co-sponsored projects	5,500	-	5,500
Fines and fees	24,142	-	24,142
Charges for services	3,148	-	3,148
Interest	15,482	-	15,482
Other	50	-	50
Total revenues	2,883,899	-	2,883,899
Expenditures: Current: General library Adult services Youth services Total expenditures	 2,562,408 166,780 45,491 2,774,679	- - - -	2,562,408 166,780 45,491 2,774,679
Excess of revenues over expenditures	109,220	-	109,220
Other financing uses:			
Transfers out	 (150,000)	-	(150,000)
Net change in fund balance	(40,780)	-	(40,780)
Fund balance:			
May 1, 2016	1,632,444	106,095	1,738,539
April 30, 2017	\$ 1,591,664	\$ 106,095	\$ 1,697,759

Balance Sheet General Account April 30, 2017 With Comparative Amounts for 2016

	2017			2016		
Assets						
Cash and cash equivalents Property taxes receivable Prepaid items	\$	1,639,374 2,848,240 34,132	\$	1,694,387 2,819,588 20,131		
Total assets	<u>\$</u>	4,521,746	\$	4,534,106		
Liabilities						
Liabilities:						
Accounts payable	\$	15,893	\$	23,753		
Accrued salaries and payroll taxes		65,949		58,321		
Total liabilities		81,842		82,074		
Deferred inflows of resources:						
Deferred property taxes		2,848,240		2,819,588		
Fund balance:						
Nonspendable:						
Prepaid items		34,132		20,131		
Unassigned		1,557,532		1,612,313		
Total fund balance		1,591,664		1,632,444		
Total liabilities, deferred						
inflows of resources						
and fund balance	<u> </u>	4,521,746	\$	4,534,106		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Account Year Ended April 30, 2017 With Comparative Totals for 2016

With Comparative Totals for 2010		20					
	-	Original			_		
		and Final			2016		
		Budget		Actual		Actual	
Revenues:						_	
Property taxes	\$	2,791,398	\$	2,814,081	\$	2,755,197	
Intergovernmental:							
Grants		16,972		16,993		27,523	
Replacement taxes		2,500		4,503		3,627	
Co-sponsored projects		5,500		5,500		5,500	
Fines and fees		19,000		24,142		23,212	
Charges for services, copy machine		5,000		3,148		2,899	
Donations		2,000		-		-	
Interest		10,200		15,482		7,164	
Other		4,150		50		2,983	
Total revenues		2,856,720		2,883,899		2,828,105	
Expenditures: Current:							
General library		2,764,199		2,562,408		2,528,736	
Adult services		185,375		166,780		163,139	
Youth services		53,550		45,491		46,287	
Total expenditures		3,003,124		2,774,679		2,738,162	
Excess (deficiency) of revenues over (under) expenditures		(146,404)		109,220		89,943	
Other financing uses: Transfers out		(150,000)		(150,000)		(370,000)	
Net change in fund balance	\$	(296,404)	=	(40,780)		(280,057)	
Fund balance: May 1, 2016				1,632,444		1,912,501	
April 30, 2016			\$	1,591,664	\$	1,632,444	

Schedule of Expenditures – Budget and Actual General Account Year Ended April 30, 2017 With Comparative Totals for 2016

	2017					
		Original			_	
		and Final				2016
		Budget		Actual		Actual
Current:						
General library:						
Administrative:						
Salaries	\$	1,660,000	\$	1,597,716	\$	1,589,303
Health insurance		114,000		107,650		92,031
Social Security contributions		130,049		118,607		118,115
Illinois Municipal		ŕ		•		
Retirement Fund contributions		210,000		196,812		196,738
Workers' compensation		8,200		5,201		7,958
Unemployment insurance		14,000		, -		· =
Building and contents insurance		15,000		10,188		12,843
Public Officials' liability insurance		3,000		2,445		2,295
Surety bonds		4,000		, <u>-</u>		, <u>-</u>
Telephone		13,600		13,808		11,089
Utilities		16,000		7,446		8,333
Postage		14,650		8,772		11,446
Printing		29,000		24,166		22,511
Legal fees		10,000		308		3,531
Audit expenses		13,750		13,650		13,000
Professional services		9,500		8,636		7,076
Publication of legal notices		1,200		250		<sup>′</sup> 19
Public information		18,800		8,608		8,538
Automated systems		62,500		61,478		63,847
OCLC		12,000		4,612		5,882
On-line services		112,000		110,891		97,367
Video/film rental		500		-		-
Book repair		300		_		_
Programs - special events		25,000		25,521		26,820
Staff training and education		15,000		13,928		11,305
Administrative supplies		8,000		-		-
Copier supplies		2,300		6,894		6,333
Operating supplies		12,000		8,629		10,099
Office equipment		16,850		13,393		9,999
Audiovisual equipment		3,500		213		1,606
Co-sponsored projects		5,500		5,500		5,500
Donation purchases		3,000		-		-
Miscellaneous		4,000		1,438		1,219
Total administrative		2,567,199		2,376,760		2,344,803

(Continued)

Schedule of Expenditures – Budget and Actual General Account (Continued) Year Ended April 30, 2017 With Comparative Totals for 2016

with Comparative Totals for 2016	2017					
			017		_	
		Original				2016
		and Final		Actual		
Canaral library (continued)		Budget		Actual		Actual
General library: (continued)						
Maintenance:	•	25 000	¢	20 720	φ	24 706
Building maintenance	\$	25,000	\$	30,720	\$	24,786
Equipment maintenance Grounds maintenance		25,000 14,000		12,763		13,518
Janitorial		41,000		14,443		13,738 47,221
Total maintenance		105,000		36,997 94,923		
i otal maintenance		105,000		94,923		99,263
Computer services:						
Computer equipment		40,000		33,308		39,173
Computer software		20,000		23,843		16,906
Total computer services		60,000		57,151		56,079
Circ./tech. services:						
Supplies		30,000		32,000		26,490
Local history:						
Materials		2,000		1,574		2,101
Total general library		2,764,199		2,562,408		2,528,736
Adult services:						
Programs		12,800		14,197		9,072
Periodicals		10,800		10,880		10,283
Books – fiction		35,500		32,948		32,653
Books – nonfiction		50,000		43,661		41,559
Books – leased		15,775		15,705		15,705
Electronic books		13,500		6,182		12,971
Nonbook materials		47,000		43,207		40,896
Total adult services		185,375		166,780		163,139
Youth services:						
Programs		12,000		7,508		10,573
Periodicals		900		875		841
Books – fiction		17,100		16,456		16,081
Books – nonfiction		13,100		11,096		9,787
Nonbook materials		10,450		9,556		9,005
Total youth services		53,550		45,491		46,287
Total	\$	3,003,124	\$	2,774,679	\$	2,738,162

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Building Fund Year Ended April 30, 2017

	 Original and Final Budget	Actual		Variance		
Revenues	\$ - \$	-	\$	-		
Expenditures: Current: General library:	000 000	047.000		0.000		
Maintenance	 223,900	217,898		6,002		
Excess (deficiency) of revenues over (under) expenditures	(223,900)	(217,898)		6,002		
Other financing sources: Transfers in	150,000	150,000				
Net change in fund balance	\$ (73,900)	(67,898)	\$	6,002		
Fund balance: May 1, 2016		450,020	•			
April 30, 2017	\$	382,122	_			



Bloomingdale Public Library

# Schedule of Assessed Valuations and Tax Rates Last Ten Tax Levy Years

Tax Levy Year	Assessed Valuation		Total Tax Rate	General Fund Tax Rate
2016	\$	811,233,218	0.3511	0.3511
2015		755,719,103	0.3731	0.3731
2014		730,158,591	0.3786	0.3786
2013		752,685,827	0.3583	0.3583
2012		824,496,272	0.3271	0.3271
2011		928,022,344	0.2835	0.2835
2010		978,538,198	0.2744	0.2744
2009		1,055,924,650	0.2527	0.2527
2008		1,062,466,960	0.2492	0.2492
2007		996,364,845	0.2632	0.2632

**Bloomingdale Public Library** 

# Schedule of Extensions and Collections Last Ten Tax Levy Years

Tax Levy Year	Fiscal Year Collected	Extensio	Percent Collected		
Teal	Collected	LAterisic	ons Collections	Collected	_
2016	*	\$ 2,848	,240 *	N/A	%
2015	2017	2,819	,588 2,814,059	99.80	
2014	2016	2,764	,380 2,755,167	99.67	
2013	2015	2,696	,873 2,687,659	99.66	
2012	2014	2,696	,927 2,688,594	99.69	
2011	2013	2,630	,943 2,622,136	99.67	
2010	2012	2,685	,109 2,679,325	99.78	
2009	2011	2,668	,322 2,655,042	99.50	
2008	2010	2,647	,668 2,634,544	99.50	
2007	2009	2,622	2,432 2,614,835	99.71	

<sup>\*</sup> Collections for tax levy year 2016 will be in fiscal year 2018.